TL6714

99TH CONGRESS
2d Session

HOUSE OF REPRESENTATIVES

REPORT
99-747

FOREIGN ASSISTANCE AND RELATED PROGRAMS APPROPRIATIONS BILL, 1987

AUGUST 5, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. OBEY, of Wisconsin, from the Committee on Appropriations, submitted the following

REPORT

together with

ADDITIONAL VIEWS

[To accompany H.R. 5339]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for foreign assistance and related programs for the fiscal year ending September 30, 1987 and for other purposes.

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ment, particularly the military and the judiciary, should fully cooperate with the SIU.

U.S. Policy Toward South Korea

The Committee is concerned about growing political turmoil in the Republic of Korea that could lead to instability which could harm the interests of the United States.

In light of this concern, the Committee calls upon the Administration to publicly advocate: (1) an end to restrictions on nonviolent political expression, (2) the cessation of torture and political imprisonment, (3) support for an electoral process which allows the Korean people to democratically choose their next president, and (4) the expectation of our government that the Korean military will not intervene in the political process.

U.S. Policy Toward the Sudan

The Committee is recommending retention of the general provision added to last year's bill that prohibits the use of funds for Sudan if the President determines that the Sudan is acting in a manner that would endanger the stability of the region, or the Camp David peace process.

While still concerned about the directions the new Sudanese government may take, including its relationship with Libya, the Committee is encouraged by Government of Sudan statements that it seeks to establish normal relations with all countries, including those with which its shares common borders.

The Committee also commends the Sudan for the elections held in April of this year. The Government of Sudan is further encouraged to pursue negotiations with the forces in the South so that all elements of Sudanese society can be drawn into the democratic process.

The Committee again registers its concern that the Sudan continue to assist and cooperate with efforts to further humanitarian needs in the region, and particularly the special needs of refugees.

In order to monitor developments in Sudan during FY 1987, the Committee has included a general provision requiring the provision of funds through the notification process.

East Timor, Human Rights

The Committee is concerned about continuing reports of human rights violations by the Indonesian Armed Forces on East Timor. The Committee believes that the Administration should take all appropriate measures to ensure that the Government of Indonesia takes actions to bring these abuses under control, such as maintaining and expanding access to and guaranteeing freedom of movement in East Timor for humanitarian organizations so that such organizations can carry out their humanitarian operations to the fullest extent feasible; and guaranteeing full freedom of expression for an end to intimidation of the Roman Catholic Church in East Timor.

The Committee is also concerned about reports that a population control program has been imposed on East Timor by the occupying

authorities, despite the severe depopulation of the island since the Indonesian invasion in 1975. It is the Committee expectation that population programs should be entirely voluntary, that adequate education is provided the participants and that the religious values of the East Timorese are respected.

Poland

The Committee unanimously urges the Administration to develop a coherent strategy for Poland which can obtain effective results in achieving:

(1) the unconditional release of all political prisoners held by the Government;

(2) the registration and full and unimpeded implementation of the Agricultural Fund of the Roman Catholic Church; and

(3) a dialogue on national reconciliation between the Government of Poland and the genuine representatives of the Polish People.

In this regard, the Committee also urges the Administration to direct the U.S. Executive Directors to the International Monetary Fund and the International Bank for Reconstruction and Development to vote against any loans for the Government of Poland if progress towards these goals is not achieved.

In the event that the U.S. Executive Directors vote in favor of a loan to the Government of Poland, the Secretaries of Treasury and State shall report to the Appropriations Committees of the House and the Senate the reasons for the United States position, making particular reference to goals noted above.

Budget Justification Documents

The Committee believes that the Defense Security Assistance Agency (DSAA) has improved its budget documents in response to language the Committee included in last year's report. These documents now provide basic rationales for the funding of specific countries' security assistance programs.

However, the budget presentations still do not provide the level of detail necessary for the Committee to carefully review the specific programs to be accomplished in individual countries.

The Committee believes that DSAA should improve its justification materials so that specific identification of items to be purchased are included in the FY 1988 congressional presentation documents. The Committee instructs DSAA to work closely with countries in identifying and planning their security assistance request needs so that those needs and the resulting requests may be specifically identified in the budget documents.

The Committee further requests that alphabetical summary tables, similar to those provided by the Agency for International Development, listing prior year programs country by country, be included for the past five years in the fiscal year 1988 budget documents.